

January 10, 2025

The Honorable Greg Abbott, Governor
The Honorable Dan Patrick, Lieutenant Governor
The Honorable Dade Phelan, Speaker of the House
Members of the 89th Legislature
Members of the Legislative Budget Board

Ladies and Gentlemen:

We are pleased to present you with the latest information on the Enterprise Resource Planning (ERP) project for Texas state government, in accordance with Section 2101.040 of the Texas Government Code. Texas is ever closer to delivering the functionality required by House Bill 3106, 80th Legislature, Regular Session, with a modern and secure statewide solution to the state's accounting and HR/payroll needs. The enclosed *Report on the Implementation of the Centralized Accounting and Payroll/Personnel System* (Comptroller Rider 15) includes project costs, a complete listing of deployed agencies, references to future implementations, and notes about other system impacts.

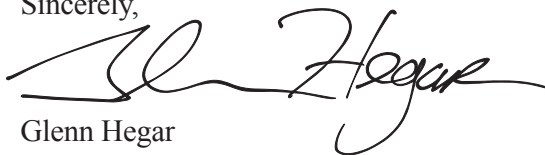
Our statewide ERP solution, the Centralized Accounting and Payroll/Personnel System (CAPPS), delivers Texas government an integrated statewide system to replace a variety of aging legacy systems. CAPPS provides benefits that save time, improve transparency and customer service, enhance security, and allow for economies of scale that provide increased efficiency and reduced cost to the state. A statewide ERP solution returns exceptional value to state agencies, the Legislature, oversight agencies and the public.

As detailed in the enclosure, the Comptroller's office has deployed CAPPS to 118 state agencies since fiscal 2012. Including the five CAPPS Hub implementations and with our deployment plan for fiscal 2025 projects, as of Sept. 1, 2025, CAPPS will be used by 123 agencies. CAPPS will account for 99.8 percent of all state agency spending and 75 percent of all full-time employees of state agencies, excluding employees at institutions of higher education and some legislative agencies. Contingent on legislative appropriations, the anticipated completion date of CAPPS deployments is Sept. 1, 2026.

Since our last reporting, CAPPS successfully implemented numerous improvements to core system functionality and accomplished significant enhancements including improved recording and reporting of prior state service and increased security protections. Additionally, we performed our annual software upgrade to the core system to take advantage of new functionality while ensuring vendor support of the software.

On behalf of the CAPPS team, thank you for your support of this key initiative. State funds allocated to the ongoing CAPPS statewide deployment effort will continue to provide a centralized, secure source for the state's financials and HR/payroll information. Please don't hesitate to contact us should you have questions, comments or concerns.

Sincerely,



Glenn Hegar

Enclosure





Texas Comptroller of Public Accounts

Report on the Implementation of the Centralized Accounting and Payroll/Personnel System

Comptroller Rider 15

Comptroller Rider 15 (a)

Project costs, including ongoing maintenance and support, in the prior two fiscal years and the projected costs of the current fiscal year.

CAPPS Deployment	Fiscal 2023	Fiscal 2024	Fiscal 2025
Salaries and Wages	\$ 2,481,913	\$ 2,562,831	\$ 2,842,982
Other Personnel Costs	73,473	36,281	43,462
Professional Fees and Services	11,976,230	4,443,859	4,973,550
Other Operating Expenses	32,461	35,707	39,945
Subtotal, CAPPS Deployment	\$ 14,564,077	\$ 7,078,678	\$ 7,899,939

CAPPS Maintenance	Fiscal 2023	Fiscal 2024	Fiscal 2025
Salaries and Wages	\$ 1,354,119	\$ 1,398,268	\$ 1,551,117
Other Personnel Costs	40,087	19,795	23,712
Professional Fees and Services	28,691,158	33,498,043	33,360,425
Other Operating Expenses	5,200,746	4,940,935	4,862,165
Subtotal, CAPPS Maintenance	35,286,110	39,857,041	39,797,419
Grand Total, CAPPS	\$ 49,850,187	\$ 46,935,719	\$ 47,697,358

Method of Financing by Category

CAPPS Deployment	Fiscal 2023	Fiscal 2024	Fiscal 2025
General Revenue Fund	\$ 14,564,077	\$ 7,078,678	\$ 7,899,939
Subtotal, CAPPS Deployment	\$ 14,564,077	\$ 7,078,678	\$ 7,899,939

CAPPS Maintenance	Fiscal 2023	Fiscal 2024	Fiscal 2025
General Revenue Fund	\$ 35,286,110	\$ 39,857,041	\$ 39,797,419
Interagency Contract Receipts	0	0	0
Subtotal, CAPPS Maintenance	35,286,110	39,857,041	39,797,419
Grand Total, CAPPS	\$ 49,850,187	\$ 46,935,719	\$ 47,697,358

Total, Method of Financing	Fiscal 2023	Fiscal 2024	Fiscal 2025
General Revenue Fund	\$ 49,850,187	\$ 46,935,719	\$ 47,697,358
Interagency Contract Receipts	0	0	0
Grand Total, CAPPS	\$ 49,850,187	\$ 46,935,719	\$ 47,697,358

Comptroller Rider 15 (b)

Status of agencies which have transitioned to implementing CAPPS and a prioritization and timeline to transition remaining agencies to CAPPS.

CAPPS HR/Payroll

Agencies currently deployed on CAPPS HR/Payroll:

HR/Payroll Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
11/9/2012	Hub	529	Health & Human Services Commission
11/9/2012	Hub	530	Department of Family and Protective Services
11/9/2012	Hub	537	Department of State Health Services
11/9/2012	Hub	542	Cancer Prevention and Research Institute of Texas
9/1/2014	Hub	601	Texas Department of Transportation
5/1/2015	Central	212	Office of Court Administration, Texas Judicial Council
5/1/2015	Central	213	State Prosecuting Attorney
5/1/2015	Central	313	Department of Information Resources
5/1/2015	Central	608	Texas Department of Motor Vehicles
7/1/2016	Central	201	Supreme Court
7/1/2016	Central	211	Court of Criminal Appeals
7/1/2016	Central	215	Office of Capital and Forensic Writs
7/1/2016	Central	221	Court of Appeals – First District
7/1/2016	Central	222	Court of Appeals – Second District
7/1/2016	Central	223	Court of Appeals – Third District
7/1/2016	Central	224	Court of Appeals – Fourth District
7/1/2016	Central	225	Court of Appeals – Fifth District
7/1/2016	Central	226	Court of Appeals – Sixth District
7/1/2016	Central	227	Court of Appeals – Seventh District
7/1/2016	Central	228	Court of Appeals – Eighth District
7/1/2016	Central	229	Court of Appeals – Ninth District
7/1/2016	Central	230	Court of Appeals – Tenth District
7/1/2016	Central	231	Court of Appeals – Eleventh District
7/1/2016	Central	232	Court of Appeals – Twelfth District
7/1/2016	Central	233	Court of Appeals – Thirteenth District
7/1/2016	Central	234	Court of Appeals – Fourteenth District
7/1/2016	Central	241	Comptroller – Judiciary Section
7/1/2016	Central	242	State Commission on Judicial Conduct
7/1/2016	Central	243	State Law Library
7/1/2016	Central	304	Comptroller of Public Accounts
7/1/2016	Central	306	Texas State Library and Archives Commission
7/1/2016	Central	405	Department of Public Safety
7/1/2016	Central	781	Texas Higher Education Coordinating Board
7/1/2016	Central	907	Comptroller – State Energy Conservation Office
7/1/2016	Central	930	Texas Treasury Safekeeping Trust Company
7/1/2017	Central	332	Texas Department of Housing and Community Affairs
7/1/2017	Central	360	State Office of Administrative Hearings

Report on the Implementation of the
Centralized Accounting and Payroll/Personnel System

HR/Payroll Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
7/1/2017	Central	401	Texas Military Department
7/1/2017	Central	407	Texas Commission on Law Enforcement
7/1/2017	Central	448	Office of Injured Employee Counsel
7/1/2017	Central	454	Texas Department of Insurance
7/1/2017	Central	455	Railroad Commission of Texas
7/1/2017	Central	503	Texas Medical Board
7/1/2017	Central	513	Texas Funeral Service Commission
7/1/2017	Central	515	Texas State Board of Pharmacy
7/1/2017	Central	520	Board of Examiners of Psychologists – Abolished after deployment
7/1/2017	Central	554	Texas Animal Health Commission
7/1/2017	Central	701	Texas Education Agency
7/1/2018	Central	103	Texas Legislative Council
7/1/2018	Central	105	Legislative Reference Library
7/1/2018	Central	300	Governor – Fiscal
7/1/2018	Central	301	Governor – Executive
7/1/2018	Central	307	Secretary of State
7/1/2018	Central	326	Texas Emergency Services Retirement System
7/1/2018	Central	352	Bond Review Board
7/1/2018	Central	403	Texas Veterans Commission
7/1/2018	Central	459	Texas Board of Architectural Examiners
7/1/2018	Central	460	Texas Board of Professional Engineers and Land Surveyors
7/1/2018	Central	469	Credit Union Department
7/1/2018	Central	508	Texas Board of Chiropractic Examiners
7/1/2018	Central	644	Texas Juvenile Justice Department
7/1/2018	Central	481	Texas Board of Professional Geoscientists
7/1/2018	Central	802	Parks and Wildlife Department
7/1/2019	Central	302	Attorney General
7/1/2019	Central	323	Teacher Retirement System of Texas
7/1/2019	Central	329	Texas Real Estate Commission
7/1/2019	Central	338	State Pension Review Board
7/1/2019	Central	452	Texas Department of Licensing and Regulation
7/1/2019	Central	457	Texas State Board of Public Accountancy
7/1/2019	Central	458	Texas Alcoholic Beverage Commission
7/1/2019	Central	464	Board of Professional Land Surveying – Abolished after deployment
7/1/2019	Central	473	Public Utility Commission of Texas
7/1/2019	Central	479	State Office of Risk Management
7/1/2019	Central	533	Executive Council of Physical Therapy & Occupational Therapy Examiners
7/1/2019	Central	771	Texas School for the Blind and Visually Impaired
7/1/2019	Central	772	Texas School for the Deaf
7/1/2019	Central	813	Texas Commission on the Arts
3/1/2020	Central	510	Texas Behavioral Health Executive Council
7/1/2020	Central	101	Senate

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HR/Payroll Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
7/1/2020	Central	102	House of Representatives
7/1/2020	Central	104	Legislative Budget Board
7/1/2020	Central	116	Sunset Advisory Commission
7/1/2020	Central	305	General Land Office and Veterans Land Board
7/1/2020	Central	356	Texas Ethics Commission
7/1/2020	Central	362	Texas Lottery Commission
7/1/2020	Central	475	Office of Public Utility Counsel
7/1/2020	Central	582	Texas Commission on Environmental Quality
7/1/2020	Central	808	Texas Historical Commission
7/1/2021	Hub	320	Texas Workforce Commission
7/1/2021	Central	303	Texas Facilities Commission
7/1/2021	Central	327	Employees Retirement System of Texas
7/1/2021	Central	456	Texas State Board of Plumbing Examiners
7/1/2021	Central	476	Texas Racing Commission
7/1/2021	Central	507	Texas Board of Nursing
7/1/2021	Central	551	Department of Agriculture
7/1/2021	Central	580	Texas Water Development Board
9/1/2021	Central	909	Comptroller – Texas Broadband Development Office
7/1/2022	Central	312	State Securities Board
7/1/2022	Central	347	Texas Public Finance Authority
7/1/2022	Central	359	Office of Public Insurance Counsel
7/1/2022	Central	364	Health Professions Council
7/1/2022	Central	409	Commission on Jail Standards
7/1/2022	Central	450	Department of Savings and Mortgage Lending
7/1/2022	Central	451	Texas Department of Banking
7/1/2022	Central	466	Office of Consumer Credit Commissioner
7/1/2022	Central	592	Soil & Water Conservation Board
7/1/2022	Central	809	State Preservation Board
1/1/2023	Central	706	Texas Permanent School Fund Corporation
5/1/2023	Central	308	State Auditor
5/1/2023	Central	411	Texas Commission on Fire Protection
5/1/2023	Central	477	Commission on State Emergency Communications
5/1/2023	Central	504	State Board of Dental Examiners
5/1/2023	Central	514	Texas Optometry Board
5/1/2023	Central	578	State Board of Veterinary Medical Examiners
9/1/2023	Central	358	Texas Space Commission
9/1/2024	Central	235	Court of Appeals – Fifteenth District

The Comptroller’s draft plan to deploy remaining agencies on CAPPS HR/Payroll through FY26 follows:

HR/Payroll Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
7/1/2026	Central	696	Texas Department of Criminal Justice

CAPPS Financials

Agencies currently deployed on CAPPS Financials:

Financials Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
9/1/2011	Central	313	Department of Information Resources
7/2/2012	Central	304	Comptroller of Public Accounts
7/2/2012	Central	448	Office of Injured Employee Counsel
7/2/2012	Central	315	Comptroller – Prepaid Higher Education Tuition Board
7/2/2012	Central	454	Texas Department of Insurance
7/2/2012	Central	902	Comptroller – State Fiscal
7/2/2012	Central	907	Comptroller – State Energy Conservation Office
9/1/2014	Central	455	Railroad Commission of Texas
9/1/2014	Central	473	Public Utility Commission of Texas
9/1/2014	Hub	601	Texas Department of Transportation
9/1/2014	Central	608	Texas Department of Motor Vehicles
9/1/2014	Central	644	Texas Juvenile Justice Department
7/3/2015	Hub	701	Texas Education Agency
9/1/2015	Hub	320	Texas Workforce Commission
9/1/2016	Central	212	Office of Court Administration
9/1/2016	Central	213	State Prosecuting Attorney
9/1/2016	Central	241	Comptroller – Judiciary Section
9/1/2016	Central	308	State Auditor
9/1/2016	Central	360	State Office of Administrative Hearings
9/1/2016	Central	401	Texas Military Department
9/1/2016	Central	403	Texas Veterans Commission
9/1/2016	Central	407	Texas Commission on Law Enforcement
9/1/2016	Central	452	Texas Department of Licensing and Regulation
9/1/2016	Central	458	Texas Alcoholic Beverage Commission
9/1/2016	Central	554	Texas Animal Health Commission
9/1/2017	Central	201	Supreme Court
9/1/2017	Central	211	Court of Criminal Appeals
9/1/2017	Central	215	Office of Capital and Forensic Writs
9/1/2017	Central	221	Court of Appeals – First District
9/1/2017	Central	222	Court of Appeals – Second District
9/1/2017	Central	223	Court of Appeals – Third District
9/1/2017	Central	224	Court of Appeals – Fourth District
9/1/2017	Central	225	Court of Appeals – Fifth District
9/1/2017	Central	226	Court of Appeals – Sixth District
9/1/2017	Central	227	Court of Appeals – Seventh District
9/1/2017	Central	228	Court of Appeals – Eighth District
9/1/2017	Central	229	Court of Appeals – Ninth District
9/1/2017	Central	230	Court of Appeals – Tenth District
9/1/2017	Central	231	Court of Appeals – Eleventh District
9/1/2017	Central	232	Court of Appeals – Twelfth District
9/1/2017	Central	233	Court of Appeals – Thirteenth District

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Financials Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
9/1/2017	Central	234	Court of Appeals – Fourteenth District
9/1/2017	Central	242	State Commission on Judicial Conduct
9/1/2017	Central	243	State Law Library
9/1/2017	Central	306	Texas State Library and Archives Commission
9/1/2017	Hub	529	Health & Human Services Commission
9/1/2017	Hub	530	Department of Family and Protective Services
9/1/2017	Hub	537	Department of State Health Services
9/1/2017	Central	542	Cancer Prevention and Research Institute of Texas
9/1/2018	Central	323	Teacher Retirement System of Texas
9/1/2018	Central	405	Department of Public Safety
9/1/2018	Central	476	Texas Racing Commission
9/1/2018	Central	507	Texas Board of Nursing
9/1/2018	Central	515	Texas State Board of Pharmacy
9/1/2018	Central	592	Soil & Water Conservation Board
9/1/2018	Central	772	Texas School for the Deaf
9/1/2018	Central	808	Texas Historical Commission
9/1/2018	Central	809	State Preservation Board
6/24/2019	Hub	332	Texas Department of Housing and Community Affairs
9/1/2019	Central	312	State Securities Board
9/1/2019	Central	326	Texas Emergency Services Retirement System
9/1/2019	Central	347	Texas Public Finance Authority
9/1/2019	Central	352	Bond Review Board
9/1/2019	Central	356	Texas Ethics Commission
9/1/2019	Central	359	Office of Public Insurance Counsel
9/1/2019	Central	364	Health Professions Council
9/1/2019	Central	409	Commission on Jail Standards
9/1/2019	Central	411	Texas Commission on Fire Protection
9/1/2019	Central	456	Texas State Board of Plumbing Examiners
9/1/2019	Central	475	Office of Public Utility Counsel
9/1/2019	Central	477	Commission on State Emergency Communications
9/1/2019	Central	481	Texas Board of Professional Geoscientists
9/1/2019	Central	503	Texas Medical Board
9/1/2019	Central	504	State Board of Dental Examiners
9/1/2019	Central	514	Texas Optometry Board
9/1/2019	Central	551	Department of Agriculture
9/1/2019	Central	578	State Board of Veterinary Medical Examiners
9/1/2019	Central	930	Texas Treasury Safekeeping Trust Company
9/1/2020	Central	300	Governor – Fiscal
9/1/2020	Central	301	Governor – Executive
9/1/2020	Central	307	Secretary of State
9/1/2020	Central	329	Texas Real Estate Commission
9/1/2020	Central	333	Office of State Federal Relations
9/1/2020	Central	459	Texas Board of Architectural Examiners

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Financials Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
9/1/2020	Central	771	Texas School for the Blind and Visually Impaired
9/1/2020	Central	802	Parks and Wildlife Department
9/1/2021	Central	338	State Pension Review Board
9/1/2021	Central	450	Department of Savings and Mortgage Lending
9/1/2021	Central	451	Texas Department of Banking
9/1/2021	Central	457	Texas State Board of Public Accountancy
9/1/2021	Central	460	Texas Board of Professional Engineers and Land Surveyors
9/1/2021	Central	466	Office of Consumer Credit Commissioner
9/1/2021	Central	469	Credit Union Department
9/1/2021	Central	513	Texas Funeral Services Commission
9/1/2021	Central	533	Executive Council of Physical Therapy & Occupational Therapy Examiners
9/1/2021	Central	535	Texas Low-Level Radioactive Waste Disposal Compact Commission
9/1/2021	Central	813	Texas Commission on the Arts
9/1/2021	Central	909	Comptroller – Texas Broadband Development Office
9/1/2022	Central	104	Legislative Budget Board
9/1/2022	Central	116	Sunset Advisory Commission
9/1/2022	Central	302	Attorney General
9/1/2022	Central	311	Comptroller – Treasury Fiscal
9/1/2022	Central	479	State Office of Risk Management
9/1/2022	Central	508	Texas Board of Chiropractic Examiners
9/1/2022	Central	510	Texas Behavioral Health Executive Council
9/1/2022	Central	580	Texas Water Development Board
9/1/2022	Central	908	Texas Bullion Depository
9/1/2022	Central	706	Texas Permanent School Fund Corporation
9/1/2023	Central	303	Texas Facilities Commission
9/1/2023	Central	305	General Land Office and Veteran’s Land Board
9/1/2023	Central	582	Texas Commission on Environmental Quality
9/1/2023	Central	704	Public Community/Junior Colleges
9/1/2023	Central	781	Texas Higher Education Coordinating Board
9/1/2023	Central	358	Texas Space Commission
9/1/2024	Central	107	Commission on Uniform State Laws
9/1/2024	Central	235	Court of Appeals – Fifteenth District

Agencies in the process of deploying CAPPS Financials in FY25:

Financials Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
9/1/2025	Central	696	Texas Department of Criminal Justice
9/1/2025	Central	327	Employees Retirement System of Texas

The Comptroller’s draft plan to deploy remaining agencies on CAPPS Financials through FY26 follows:

Financials Deployment Date	CAPPS Central or Hub	Agency #	Agency Name
9/1/2026	Central	362	Texas Lottery Commission

Comptroller rider 15 (c)

Major implementation milestones met in the prior fiscal year and milestones to be met in the current fiscal year.

CAPPS HR/Payroll

Due to the size and complexity of Texas Department of Criminal Justice their deployment of CAPPS HR/Payroll will begin in mid-FY25 and is scheduled to complete in FY26. The FY25 major implementation milestones to be met for this CAPPS HR/Payroll central agency deployment are:

Milestones/Deliverables	Target Date
CPA Admin/Reporting	12/31/2024
CPA Prep	08/31/2025

CAPPS Financials

Due to the size and complexity of Texas Department of Criminal Justice and Employee Retirement System of Texas, their deployment of CAPPS Financials began in mid-FY24 and is scheduled to complete at the end of FY25. The FY24 major implementation milestones met for these CAPPS Financials central agency deployments are:

Project Milestones	Planned Start Date	Actual Start Date	Planned Finish Date	Actual Finish Date	Percentage Complete
Project Planning	01/15/24	01/15/24	01/15/24	02/06/24	100%
Discovery Complete	01/26/24	01/26/24	04/30/24	05/03/24	100%
Configuration/Prototype Complete	05/06/24	05/06/24	11/30/24		80%
Design Complete	02/05/24	02/05/24	06/30/24	08/30/24	100%
Development Complete	04/01/24	04/01/24	09/30/24		65%

The FY25 major implementation milestones to be met for these CAPPS Financials central agency deployments are:

Project Milestones	Planned Start Date	Actual Start Date	Planned Finish Date	Actual Finish Date	Percentage Complete
Development Complete	04/01/24	04/01/24	09/30/24		65%
System Test Complete	07/01/24	07/01/24	03/31/25		10%
Acceptance Test Complete	04/07/25		07/31/25		
Training Complete	09/05/24		08/31/25		
Agency Deployment – Go Live	08/04/25		09/01/25		
Post Deployment Support	09/01/25		10/31/25		

Comptroller rider 15 (d)

Identification of information technology systems which have retired as a result of implementation of CAPPS, including any cost savings resulting from those systems' retirements, and those which are expected to retire in the current fiscal year.

The Comptroller's office continues to evaluate the impact of deploying CAPPS as described above.

Analysis of the mainframe HR/Payroll systems, which include the Uniform Statewide Payroll/Personnel System (USPS), the Human Resource information System (HRIS) and the Standardized Payroll/Personnel Reporting System (SPRS) determined that, while they are separate systems, the interdependency for processing would make decommissioning one system at a time difficult and could cause a great amount of future rework. All agencies that were reliant on USPS for transactional processing have now been deployed on CAPPS. The next steps are to begin a methodical approach to process payroll independently of SPRS. Although in progress, that project cannot be completed until the Texas Department of Criminal Justice (TDCJ) is deployed on CAPPS HR/Payroll. That deployment is currently scheduled for completion in the 4th quarter of FY26.

Uniform Statewide Accounting System (USAS) was implemented in 1993 and Texas Identification Number System (TINS) was implemented in 1989. These applications utilize the Mainframe xOS2.5 platform and the COBOL/Natural programming languages. It is necessary to migrate these applications to a more sustainable platform. That system, the Centralized Accounting and Payroll/Personnel System (CAPPS) State of Texas Accounting and Reporting Resource (STARR) system, will include core USAS/TINS functionality used by state agencies and institutions of higher education. That multi-year effort is detailed in CPA's recent Business Case submission to the Quality Assurance Team (CAPPS STARR Project).